

Message Text

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TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: PRESS COVERAGE SECRETARY'SOS ANGELES TIMES

SPEECH. -----

GWERTZMAN, NEW YORK TIMES, PAGE 6, HEADLINE. KISSINGER
ASKS CONGRESS PARTNERSHIP. TEXT FOLLOWS:

(BEGIN TEXT) SECRETARY OF STATE KISSINGER, ALARMED BY
THE ADMINISTRATION'S DETERIORATING RELATIONS WITH CONGRESS
CALLED TODAY FOR "A NEW NATIONAL PARTNERSHIP" TO AVOID
DOMESTIC CONFRONTATIONS OVER FOREIGN POLICY AND TO ACHIEVE
AGREEMENT ON SPECIAL ISSUES.

IN A SPEECH GIVEN IN LOS ANGELES AND MADE PUBLIC HERE
MR. KISSINGER SAID " RENEWED NONPARTISAN COOPERATION" IN
FOREIGN POLICY WAS A "NATIONAL NECESSITY" TO PREVENT
FOREIGN NATIONS FROM SEEKING TO TAKE ADVANTAGE OF APPARENT

DISUNITY IN THE COUNTRY.

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"IF OUR DIVISIONS LEAD TO A FAILURE OF POLICY, IT IS
THE COUNTRY WHICH WILL SUFFER, NOT ONE GROUP OR ONE PARTY
OR ONE ADMINISTRATION," HE SAID. "IF OUR COOPERATION
PROMOTES SUCCESS, IT IS THE NATION WHICH WILL BENEFIT".

MR. KISSINGER SOUGHT TO STRESS THE ADMINISTRATION'S DESIRE TO IMPROVE RELATIONS WITH CONGRESS: HE SAID IT WANTED "TO EXPLORE NEW APPROACHES" AND WOULD SEEK THE ADVICE AND CONSENT OF CONGRESS "IN THE BROADEST SENSE." (UNDERSCORE) TENDENCY TO INTERFERE. UNDERSCORING MR. KISSINGER'S APPEAL FOR " A NEW PARTNERSHIP" IS THE ADMINISTRATION'S ANNOYANCE WITH WHAT IT REGARDS AS A GROWING TENDENCY OF CONGRESS TO INTERFERE IN THE DAY-TO-DAY CONDUCT OF FOREIGN AFFAIRS.

; MR. KISSINGER HAS TOLD HIS AIDES THAT HE WANT "A MASSIVE EFFORT" TO PERSUADE CONGRESS TO REDUCE ITS INVOLVEMENT IN SUCH TACTICS, THE SPEECH TODAY WAS PART OF THE CAMPAIGN.

"THE GROWING TENDENCY OF THE CONGRESS TO LEGISLATE IN DETAIL THE DAY-TO-DAY CONDUCT OF OUR FOREIGN AFFAIRS RAISES GRAVE ISSUES," HE SAID.

"OFTEN THE PRESIDENT AND CONGRESS SHARE THE SAME GOALS; HE SAID BUT ADDED:

"TOO OFTEN, DIFFERENCES AS TO TACTICS HAVE DEFEATED THE VERY PURPOSES THAT BOTH BRANCHES MEANT TO SERVE, BECAUSE THE LEGISLATIVE SANCTIONS WERE TOO PUBLIC OR TOO DRASTIC OR TOO UNDISCRIMINATING."

(UNDERSCORE) SCORES TRADE AND AID CURBS. AMONG THE SPECIFIC ISSUES HE CITED WERE THE CONDITIONS ATTACHED BY CONGRESS ON TRADE WITH THE SOVIET UNION, WHICH LED THE RUSSIANS TO RENOUNCE THE 1972 TRADE AGREEMENT. HE ALSO CRITICIZED THE EFFORT TO BAN FURTHER AID TO TURKEY AS HARMING NOT ONLY THE CYPRUS PEACE NEGOTIATIONS AND OUR "WIDER SECURITY INTERESTS IBDN THE EASTERN MEDITERRANEAN."

MR. KISSINGER ALSO SAID RESTRICTIONS IN THE RECENT UNCLASSIFIED

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TRADE REFORM ACT BARRING VENEZUELA AND ECUADOR FROM RECEIVING PREFERENTIAL TARIFFS BECAUSE OF THEIR MEMBERSHIP IN THE ORGANIZATION OF PETROLEUM EXPORTING COUNTRIES HAD CAUSED "DAMAGE TO OUR WESTERN HEMISPHERE RELATIONS."

IN RECENT DAYS AND WEEKS,AIDES TO MR. KISSINGER HAVE REPEATEDLY CALLED ATTENTION IN PRIVATE TO THE SECRETARY'S DEEP CONCERN OVER THE SITUATION ON CAPITOL HILL.

AT ONE TIME, MR. KISSINGER HAD A RELATIVELY EASY (TIME WITH) CONGRESS, BUT IN THE LAST SIX MONTHS, HIS POPULARITY HAS DIMMED AND HE AND HIS POLICIES HAVE COME UNDER INCREASING CRITICISM.

FOR THE LAST WEEK, HIS TOP AIDES HAVE DONE
LITTLE ELSE BUT WORK ON TODAY'S SPEECH,
GIVEN TO THE LOS ANGELES WORLD AFFAIRS COUNCIL.
SENIOR STATE DEPARTMENT OFFICIAL HELD A SPECIAL
BRIEFING FOR NEWSMEN THIS MORNING AT THE DEPARTMENT TO
UNDERScore THE IMPORTANCE MR. KISSINGER ATTACHED TO THE
PROBLEM OF PUTTING RELATIONS WITH CONGRESS ON A BETTER
FOOTING. '

SPECIAL BRIEFING CONSIDERED. AS ONE OF THE NEW IDEAS B
BEING DISCUSSED, THE OFFICIAL SAID THAT MR. KISSINGER
WAS CONTEMPLATING HOLDING BRIEFINGS ON FOREIGN AFFAIRS
ISSUES, NOT ONLY WITH THE LEADERSHIP OF CONGRESS AND RE-
LATED COMMITTEES BUT ALSO WITH INDIVIDUAL SENATORS AND
REPRESENTATIVES WHO HAVE SHOWN INTEREST IN CERTAIN PRO-
LEMS.

"THE EFFORT TO STRENGTHEN EXECUTIVE-LEGISLATIVE BONDS
IS COMPLICATED BY THE NEW CHARACTER OF THE CONGRESS," MR.
KISSINGER SAID.

MR. KISSINGER SAID THE THE FORD ADMINISTRATION WAS
READY "TO JOIN WITH THE CONGRESS IN DEVELOPING PROCEDURES
APPROPRIATE TO THE NEED FOR TRULY NATIONAL AND LONG-
RANGE NATIONAL POLICY."

"WE WOULD WELCOME CONGRESSIONAL SUGGESTIONS THROUGH
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WHATEVER DEVICE THE CONGRESS MAY CHOOSE, AND WE WILL
RESPOND IN SAME SPIRIT," HE SAID.

ONE OF MR. KISSINGER'S AIDES SAID THAT THE SECRETARY
HAD LEARNED DURING BITTER DEBATES ON SUSPENDING AID TO
TURKEY THAT THE ADMINISTRATION COULD PERSUADE THE CONGRES-
SIONAL LEADERSHIP TO CONTINUE AID BUT WAS REGULARLY OUT-
VOTED BY COALITIONS OF SENATORS AND REPRESENTATIVES NOT
IN LEADERSHIP POSITIONS.

WIDER CONTACTS PLANNED. THIS LED MR. KISSINGER TO
DECIDE TO WIDEN HIS CONTACTS IN THE LATEST CONGRESS TO
INCLUDE THE YOUNGER MEN IN HIS DISCUSSIONS.

DESPITE MR. KISSINGER'S CALL FOR A "PARTNERSHIP,"
ONE OF THE MOST IMPORTANT ADMINISTRATION REQUESTS THAT
WILL SOON GO BEFORE CONGRESS IS SURE TO LEAD TO A FIGHT:
THE PRESIDENT'S DECISION TO SEEK DOLLARS 300 MILLION IN
ADDITIONAL APPROPRIATIONS FOR SOUTH VIETNAM.

MOST MEMBERS OF CONGRESS SEEM INCLINED TO VOTE
AGAINST THE NEW VIETNAM AID, AND MR. KISSINGER ACK-

NOWLEDGED THIS WHEN HE SAID, "THE ADMINISTRATION MAY DISAGREE WITH A PARTICULAR DECISION: WE MAY ARGUE VIGOROUSLY FOR A DIFFERENT COURSE, AS WE HAVE, FOR EXAMPLE, CONCERNING THE NECESSITY OF ADEQUATE AID TO SUPPORT THE SELF-DEFENSE OF ALLIES IN INDOCHINA."

"BUT WE WELCOME THE INDESPENSABLE CONTRIBUTIONS

OF CONGRESS TO THE GENERAL DIRECTION OF NATIONAL POLICY," HE ADDED."AT THE SAME TIME, IT IS IMPORTANT TO RECOGNIZE THAT THE LEGISLATIVE PROCESS - DELIBERATION, DEBATE AND STATUTORY LAW-IS MUCH LESS WELL-SUITED TO THE DETAILED SUPERVISION OF THE DAY-TO-DAY CONDUCT OF DIPLOMACY."

"LEGAL PRESCRIPTIONS, BY THEIR VERY NATURE," HE SAID "LOSE SIGHT OF THE SENSE OF NUANCE AND THE FEELING FOR THE INTER-RELATIONSHIP OF ISSUES ON WHICH FOREIGN POLICY SUCCESS OR FAILURE SO OFTEN DEPENDS."

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(UNDERSCORE) ABOUT 2,100 PEOPLE WERE PRESENT WHEN THE SECRETARY SPOKE AND AN ESTIMATED 6,000 WERE TURNED AWAY (END UNDERSCORE)

OUTSIDE THE CENTURY PLAZA HOTEL, WHERE THE MEETING WAS HELD, A SMALL GROUP OF DEMONSTRATORS SUPPORTING GREEK CYPRIOTS PROTESTED AGAINST UNITED STATES AID TO TURKEY (END OF TEXT)

2 BERGER, WASHINGTON POST,PAGE L, HEADLINE. KISSINGER

SUGGESTS HILL PARTNERSHIP. TEXT FOLLOWS:

BEGIN TEXT. SECRETARY OF STATE HENRY A.KISSINGER YESTERDAY INVITED CONGRESS TO JOIN IN" A NEW NATIONAL PARTNERSHIP" IN THE CONDUCT OF FOREIGN POLICY, CALLING NONPARTISAN COOPERATION "A NATIONAL NECESSITY."

KISSINGER, WHO HAS OFTEN COMPLAINED OF RECENT CONGRESSIONAL RESTRICTIONS ON EXECUTIVE CONDUCT OF FOREIGN AFFAIRS, APPEALED FOR A RENEWED SENSE OF "MUTUAL TRUST,"

HE PLEDGED TO "EVOKE THE ADVICE AND CONSENT OF CONGRESS IN IT'S BROADEST SENSE." IN HIS PREPARED TEXT HE ALSO PROMISED TO KEEP BOTH HOUSES "INFORMED OF THE ADMINISTRATION'S PREMISES AND PURPOSES AS WELL AS THE FACTS ON WHICH IT'S DECISIONS ARE BASED." HE DROPPED THIS LINE, HOWEVER, WHEN DELIVERING HIS SPEECH TO THE 2,100 PEOPLE AT THE LOS ANGELES CENTURY PLAZA HOTEL.

KISSINGER'S REMARKS TO THE LOS ANGELES WORLD AFFAIRS

COUNCIL WERE REMINISCENT OF HIS PROMISES TO THE SENATE FOREIGN RELATIONS COMMITTEE AT THE TIME OF HIS CONFIRMATION IN SEPTEMBER, 1973, THAT HE WOULD FULLY CONSULT WITH THE CONGRESS.

THE STATE DEPARTMENT REPRESENTED KISSINGER'S SPEECH AS A MAJOR ADDRESS. A SPOKESMAN EMPHASIZED TO REPORTERS THAT THIS WAS A "GENUINE AND SINCERE EFFORT" BY THE SECRETARY TO REPAIR RELATIONS WITH CONGRESS. ANOTHER OFFICIAL SAID KISSINGER WAS TRYING TO START "A NEW UNCLASSIFIED

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DIALOGUE ON NEW PROCEDURES."

KISSINGER SAID: "THE ADMINISTRATION STANDS READY TO JOIN WITH THE CONGRESS IN DEVISING PROCEDURES APPROPRIATE TO THE NEED FOR A TRULY NATIONAL AND LONG-RANGE FOREIGN POLICY. WE WOULD WELCOME CONGRESSIONAL SUGGESTIONS THROUGH WHATEVER DEVICE THE CONGRESS MAY CHOOSE, AND WE WILL RESPOND IN THE SAME SPIRIT."

NEVERTHELESS, KISSINGER MADE IT CLEAR THAT THE ADMINISTRATION WOULD CONTINUE TO OPPOSE CONGRESSIONAL CONTROLS ON THE DAILY CONDUCT OF DIPLOMACY.

"WE DO NOT ASK FOR A BLANK CHECK," HE SAID. "WE TAKE SERIOUSLY THE VIEW THAT OVER THE PAST DECADE THERE OFTEN HAS BEEN A BREAKDOWN OF COMMUNICATION BETWEEN EXECUTIVE AND LEGISLATIVE BRANCHES,"

BUT, HE SAID, "IT IS IMPORTANT TO RECOGNIZE THAT THE LEGISLATIVE PROCESS IS MUCH LESS WELL SUITED TO THE DETAILED SUPERVISION OF THE DAY-TO-DAY CONDUCT OF DIPLOMACY LEGAL PRESCRIPTIONS, BY THEIR VERY NATURE, LOSE SIGHT OF THE SENSE OF NUANCE AND THE FEELING FOR THE INTERRELATIONSHIP OF ISSUES ON WHICH FOREIGN POLICY SUCCESS OR FAILURE SO OFTEN DEPENDS."

HE ADDED, "THE GROWING TENDENCY OF THE CONGRESS TO LEGISLATE IN DETAIL THE DAY-TO-DAY OR WEEK-TO-WEEK CONDUCT OF OUR FOREIGN AFFAIRS RAISES GRAVE ISSUES,

AMERICAN POLICY - GIVEN THE WIDE RANGE OF OUR INTERESTS AND RESPONSIBILITIES-MUST BE A COHERENT AND PURPOSEFUL WHOLE.

"THE WAY WE ACT IN OUR RELATIONS WITH ONE COUNTRY ALMOST INEVITABLY AFFECTS OUR RELATIONSHIP WITH OTHERS. TO SINGLE OUT INDIVIDUAL COUNTRIES FOR SPECIAL LEGISLATIVE ATTENTION HAS UNINTENDED BUT INEVITABLE CONSEQUENCES, AND RISKS UNRAVELING THE ENTIRE FABRIC OF OUR FOREIGN POLICY."

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KISSINGER POINTED TO THE EMIGRATION-TRADE CLAUSE WRITTEN INTO THE TRADE BILL, THE LIMITS ON AID TO TURKEY AND THE RESTRICTIONS ON PREFERENTIAL TARIFFS FOR MEMBERS OF THE ORGANIZATION OF PETROLEUM EXPORTING COUNTRIES AS EXAMPLES WHERE "TACTICS HAVE DEFEATED THE VERY PURPOSES THAT BOTH BRANCHES MEANT TO SERVE, BECAUSE THE LEGISLATIVE SANCTIONS WERE TOO PUBLIC OR TOO DRASTIC OR TOO UNDISCRIMINATING."

THE ADMINISTRATION IS EXPECTED TO SEEK AMENDMENTS FOR FLEXIBILITY IN THE APPLICATION OF THE LAW IN SOME OF THESE AREAS.

A SPOKESMAN INDICATED THAT KISSINGER HAS TAKEN HEED OF THE REVOLUTION IN CONGRESS AGAINST THE SENIORITY SYSTEM, SAYING THAT THE SECRETARY WOULD NO LONGER DEAL ONLY WITH THE LEADERSHIP AS HE HAS IN THE PAST.

KISSINGER SUGGESTED IN HIS SPEECH THAT LEGISLATORS MUST LOOK BEYOND THEIR CONSTITUENCIES IN DEALING WITH MATTERS OF FOREIGN POLICY.

"ALL REFLECT AN ELECTORATE IMPATIENT WITH FOREIGN TURMIL AND INSISTENT THAT INTERNATIONAL RESPONSIBILITIES BE SHARED MORE EQUITABLY. IN A PERIOD OF DOMESTIC RECESSION THE CASE FOR FOREIGN AID BECOMES INCREASINGLY DIFFICULT TO MAKE. AND YET THE REALITY OF INTERDEPENDENCE LINKS OUR DESTINY EVER MORE CLOSELY WITH THE REST OF THE WORLD," KISSINGER SAID.

KISSINGER AVOIDED RECRIMINATION OVER THE RESTRICTIONS IN THE TRADE BILL AND THE EXPORT-IMPORT BANK LAW THAT LED TO SOVIET REPUDIATION OF THE 1972 TRADE AGREEMENT

BUT HE ALLUDED TO CONGRESSIONAL ACTION WHEN HE SAID THAT "THE APPEAL FOR RENEWED NONPARTISAN COOPERATION IN FOREIGN POLICY REFLECTS NOT A PREFERENCE, BUT A NATIONAL NECESSITY. FOREIGN NATIONS MUST DEAL WITH OUR GOVERNMENT AS AN ENTITY NOT AS A COMPLEX OF DIVIDED INSTITUTIONS. THEY MUST BE ABLE TO COUNT ON OUR MAINTAINING BOTH OUR NATIONAL WILL AND OUR SPECIFIC UNDER-

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TAKINGS. IF THEY MISJUDGE EITHER, THEY MAY BE TEMPTED INTO IRRESPONSIBILITY OR GROW RELUCTANT TO LINK THEIR DESTINY TO OURS.""

HE SAID "PUBLIC DEBATE...MUST FIND IT'S ULTIMATE
LIMIT IN A GENERAL RECOGNITION THAT WE ARE ENGAGED IN A'
COMMON ENTERPRISE." (END OF TEXT)

3. MILLS, BALTIMORE SUN, PAGE 1, HEADLINE, KISSINGER
APPEALS TO CONGRESS, TEXT FOLLOWS:

HENRY A. KISSINGER PROPOSED YESTERDAY THAT CONGRESS
JOIN THE FORD ADMINISTRATION IN A "NEW NATIONAL PARTNER-
SHIP IN THE CONDUCT OF OUR FOREIGN POLICY."

THE SECRETARY OF STATZ'S AIDES BILLED THE SPEECH,
DELIVERED IN LOS ANGELES, TO THE LOS ANGELES WORLD AFFAIRS
COUNCIL, AS A MAJOR GESTURE OF CONCILIATION TOWARD
CAPITOL HILL, WHICH THE SECRETARY THINKS HAS INCREASING- G
LY CRAMPED HIS STYLE.

FAMILIAR THEME...THE SPEECH BEGAN WITH A NOW-FAMILIAR
KISSINGER THEME, THE NEW INTERDEPENDENCE OF THE WORLD'S
NATIONS, ACCELERATED BY THE ENERGY AND FOOD CRISIS.

"NOW WE ARE ENTERING A NEW ERA," HE SAID. "OLD
INTERNATIONAL PATTERNS ARE CRUMBLING;OLD SLOGANS ARE UN-
INSTRUCTIVE; OLD SOLUTIONS ARE UNAVAILING. THE WORLD
HAS BECOME INTERDEPENDENT IN ECONOMICS, IN COMMUNICATIONS,
IN HUMAN ASPERATIONS. NO ONE NATION, NO ONE PART OF THE
WORLD CAN PROSPER OR BE SECURE IN ISOLATION....

THE FIRST TRULY WORLD CRISIS IS THAT WE FACE NOW.
IT REQUIRES THE FIRST TRULY GLOBAL SOLUTIONS."

THE NATURE OF THE CRISIS, MR. KISSINGER ARGUED, CALLS
FOR ,A RESTRUCTURING-IN COMMODITIES, TRADE, MONETARY
RELATIONS AND INVESTMENT."

"POLITICALLY, IF WE SUCEED," HE SAID "IT MEANS THE
SHAPING OF A NEW INTERNATIONAL ORDER." THE MAGNITUDE
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OF THE PROBLEM DPLACES A GREATRESPONSIBILITY"
ON AMERICA AND REQUIRES AN UNUSAUUL DEGREE OF UNITY IN ITS
FOREIGN POLICY.

"THE URGENCY OF OUR CHALLENGES," HE SAID "THE MAG-
NITUDE OF THE EFFORT REQUIRED AND THE IMPACT WHICH OUR
ACTIONS WILL HAVE ON OUR ENTIRE SOCIETY--ALL REQUIRE
AN EXCEPTIONAL DEGREE OF PUBLIC UNDERSTANDING AND THE
EFFECTIVE PARTICIPATION AND SUPPOR TO CONGRESS.

AN APPEAL FOR RENEWED "NONPARTISAN COOPERATION IN
FOREIGN POLICY,: IS A "NATIONAL NECESSITY," HE SAID.

REFERRING TO PRESIDENT FORD'S PLEDGE UPON ASSUMING
OFFICE TO CONDUCT AN OPEN AND CONCILIATORY ADMINISTRATION,
MR. KISSINGER SAID:

"IN THAT SPIRIT, AND ON BEHALF OF THE PRESIDENT, I
INVITE THE CONGRESS TO A NEW NATIONAL PARTNERSHIP IN
THE CONDUCT OF OUR FOREIGN POLICY."

"TOGETHER, WITH NEW CONCEPTIONS OF FOREIGN POLICY,
WE MUST DEFINE NEW PRINCIPLES OF EXECUTIVE-LEGISLATIVE
RELATIONS - PRINCIPLES WHICH RECONCILE THE UNMISTAKABLE
CLAIMS OF CONGRESSIONAL SUPERVISION AND THE URGENT RE-
QUIREMENTS OF PURPOSEFUL AMERICAN WORLD LEADERSHIP."

"THE ADMINISTRATION, HE SAID "WILL MAKE EVERY EFFORT"
TO MEET CONGRESSIONAL CONCERNS. "WE WILL DEDICATE OUR-
SELVES TO STRENGTHENING THE MUTUAL SENSE OF TRUST WITH
THE CONGRESS," HE SAID, "WE DO NOT ASK FOR A BLANK CHECK.
WE TAKE SERIOUSLY THE VIEW THAT OVER THE PAST DECADE
THERE OFTEN HAS BEEN A BREAKDOWN OF COMMUNICATIONS BE-
TWEEN THE EXECUTIVE AND LEGISLATIVE BRANCHES."

HE PLEDGED TO "SEEK THE VIEWS OF AS MANY MEMBERS OF
CONGRESS CONCERNED WITH A PARTICULAR ISSUE AS POSSIBLE

AT THE SAME TIME, THE SECRETARY WARNED AGAINST "THE
GROWING TENDENCY OF THE CONGRESS TO LEGISLATE IN DETAIL
THE DAY-TO-DAY WEEK-TO-WEEK CONDUCT OF OUR FOREIGN AFFAIRS."
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THE LEGISLATIVE PROCESS, HE SAID,
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